CERTIFICATION OF ENROLLMENT

#### HOUSE BILL 1136

Chapter 435, Laws of 2005

(partial veto)

59th Legislature 2005 Regular Session

ELECTRONIC MONITORING

EFFECTIVE DATE: 7/24/05

Passed by the House April 18, 2005 Yeas 95 Nays 0

FRANK CHOPP

Speaker of the House of Representatives

Passed by the Senate April 11, 2005 Yeas 49 Nays 0

#### BRAD OWEN

## President of the Senate

Approved May 13, 2005, with the exception of Section 4, which is vetoed.

#### CERTIFICATE

I, Richard Nafziger, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **HOUSE BILL 1136** as passed by the House of Representatives and the Senate on the dates hereon set forth.

RICHARD NAFZIGER

Chief Clerk

FILED

May 13, 2005 - 2:21 p.m.

CHRISTINE GREGOIRE

Governor of the State of Washington

Secretary of State State of Washington

# HOUSE BILL 1136

### AS AMENDED BY THE SENATE

Passed Legislature - 2005 Regular Session

State of Washington59th Legislature2005 Regular SessionBy Representatives O'Brien, Darneille, Kirby, Miloscia, Lovick and<br/>Chase

Read first time 01/17/2005. Referred to Committee on Criminal Justice & Corrections.

AN ACT Relating to studying electronic monitoring as an alternative incarceration; amending RCW 9.94A.737; creating new sections; and providing an expiration date.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. The legislature believes that electronic 6 monitoring, as an alternative to incarceration, is a proper and cost-7 effective method of punishment and supervision for many criminal 8 offenders. The legislature further finds that advancements in 9 electronic monitoring technology have made the technology more common 10 and acceptable to criminal justice system personnel, policymakers, and 11 the general public.

In an effort to reduce prison and jail populations, many states are increasing their utilization of electronic monitoring. However, Washington state's use of electronic monitoring has been relatively stagnate.

16 The intent of this act is to determine what electronic monitoring 17 policies and programs have been implemented in the other forty-nine 18 states, in order that Washington state can learn from the other states' 19 experiences. NEW SECTION. Sec. 2. (1) The Washington association of sheriffs and police chiefs shall conduct a comprehensive study on electronic monitoring in every state. The study shall review and analyze each state's activity regarding electronic monitoring. Specifically, the study shall include:

б

(a) How often electronic monitoring is used;

7 (b) A description of laws and circumstances of when an offender is8 placed on electronic monitoring;

9 (c) The discovery and analysis of specific programs used to promote 10 electronic monitoring and how they are operated;

11

(d) The type of electronic monitoring technology used;

12 (e) Evaluation of offender pay programs and the amount of money 13 recovered from these programs;

(f) Overall perceptions of electronic monitoring from the criminal justice community, and any real or perceived problems or concerns with electronic monitoring;

17 (g) Estimates on savings realized by utilizing electronic 18 monitoring.

19 (2) The findings and any recommendations from the study shall be 20 placed into a final report and presented to the legislature no later 21 than December 31, 2005.

22 **Sec. 3.** RCW 9.94A.737 and 2002 c 175 s 15 are each amended to read 23 as follows:

(1) If an offender violates any condition or requirement of community custody, the department may transfer the offender to a more restrictive confinement status to serve up to the remaining portion of the sentence, less credit for any period actually spent in community custody or in detention awaiting disposition of an alleged violation and subject to the limitations of subsection (2) of this section.

30 (2)(a) For a sex offender sentenced to a term of community custody 31 under RCW 9.94A.670 who violates any condition of community custody, 32 the department may impose a sanction of up to sixty days' confinement 33 in a local correctional facility for each violation. If the department 34 imposes a sanction, the department shall submit within seventy-two 35 hours a report to the court and the prosecuting attorney outlining the 36 violation or violations and the sanctions imposed.

p. 2

1 (b) For a sex offender sentenced to a term of community custody 2 under RCW 9.94A.710 who violates any condition of community custody 3 after having completed his or her maximum term of total confinement, 4 including time served on community custody in lieu of earned release, 5 the department may impose a sanction of up to sixty days in a local 6 correctional facility for each violation.

7 (c) For an offender sentenced to a term of community custody under RCW 9.94A.505(2)(b), 9.94A.650, or 9.94A.715, or under RCW 9.94A.545, 8 for a crime committed on or after July 1, 2000, who violates any 9 10 condition of community custody after having completed his or her maximum term of total confinement, including time served on community 11 12 custody in lieu of earned release, the department may impose a sanction 13 of up to sixty days in total confinement for each violation. The 14 department may impose sanctions such as work release, home detention with electronic monitoring, work crew, community restitution, inpatient 15 treatment, daily reporting, curfew, educational or counseling sessions, 16 17 supervision enhanced through electronic monitoring, or any other sanctions available in the community. 18

(d) For an offender sentenced to a term of community placement 19 under RCW 9.94A.705 who violates any condition of community placement 20 21 after having completed his or her maximum term of total confinement, 22 including time served on community custody in lieu of earned release, the department may impose a sanction of up to sixty days in total 23 24 confinement for each violation. The department may impose sanctions 25 such as work release, home detention with electronic monitoring, work crew, community restitution, inpatient treatment, daily reporting, 26 27 curfew, educational or counseling sessions, supervision enhanced through electronic monitoring, or any other sanctions available in the 28 29 community.

30 (3) If an offender is accused of violating any condition or 31 requirement of community custody, he or she is entitled to a hearing 32 before the department prior to the imposition of sanctions. The 33 hearing shall be considered as offender disciplinary proceedings and 34 shall not be subject to chapter 34.05 RCW. The department shall 35 develop hearing procedures and a structure of graduated sanctions.

36 (4) The hearing procedures required under subsection (3) of this37 section shall be developed by rule and include the following:

p. 3

(a) Hearing officers shall report through a chain of command
separate from that of community corrections officers;

3 (b) The department shall provide the offender with written notice 4 of the violation, the evidence relied upon, and the reasons the 5 particular sanction was imposed. The notice shall include a statement 6 of the rights specified in this subsection, and the offender's right to 7 file a personal restraint petition under court rules after the final 8 decision of the department;

9 (c) The hearing shall be held unless waived by the offender, and 10 shall be electronically recorded. For offenders not in total 11 confinement, the hearing shall be held within fifteen working days, but 12 not less than twenty-four hours, after notice of the violation. For 13 offenders in total confinement, the hearing shall be held within five 14 working days, but not less than twenty-four hours, after notice of the 15 violation;

(d) The offender shall have the right to: (i) Be present at the hearing; (ii) have the assistance of a person qualified to assist the offender in the hearing, appointed by the hearing officer if the offender has a language or communications barrier; (iii) testify or remain silent; (iv) call witnesses and present documentary evidence; and (v) question witnesses who appear and testify; and

22 (e) The sanction shall take effect if affirmed by the hearing officer. Within seven days after the hearing officer's decision, the 23 24 offender may appeal the decision to a panel of three reviewing officers 25 designated by the secretary or by the secretary's designee. The sanction shall be reversed or modified if a majority of the panel finds 26 27 that the sanction was not reasonably related to any of the following: (i) The crime of conviction; (ii) the violation committed; (iii) the 28 offender's risk of reoffending; or (iv) the safety of the community. 29

30 (5) For purposes of this section, no finding of a violation of 31 conditions may be based on unconfirmed or unconfirmable allegations.

32 (6) The department shall work with the Washington association of 33 sheriffs and police chiefs to establish and operate an electronic 34 monitoring program for low-risk offenders who violate the terms of 35 their community custody. Between January 1, 2006, and December 31, 36 2006, the department shall endeavor to place at least one hundred low-37 risk community custody violators on the electronic monitoring program

p. 4

1 per day if there are at least that many low-risk offenders who qualify

2 for the electronic monitoring program.

3 (7) Local governments, their subdivisions and employees, the 4 department and its employees, and the Washington association of 5 sheriffs and police chiefs and its employees shall be immune from civil 6 liability for damages arising from incidents involving low-risk 7 offenders who are placed on electronic monitoring unless it is shown 8 that an employee acted with gross negligence or bad faith.

9 \*<u>NEW SECTION.</u> Sec. 4. This act expires December 31, 2005. \*Sec. 4 was vetoed. See message at end of chapter.

10 <u>NEW SECTION.</u> Sec. 5. If specific funding for the purposes of 11 section 2 of this act, referencing this act and section 2 of this act 12 by bill or chapter number and section number, is not provided by June 13 30, 2005, in the omnibus appropriations act, section 2 of this act is 14 null and void.

> Passed by the House April 18, 2005. Passed by the Senate April 11, 2005. Approved by the Governor May 13, 2005, with the exception of certain items that were vetoed. Filed in Office of Secretary of State May 13, 2005.

Note: Governor's explanation of partial veto is as follows:

"I am returning, without my approval as to Section 4, House Bill No. 1136 entitled:

"AN ACT Relating to studying electronic monitoring as an alternative to incarceration."

Section 3 of the bill requires the Department of Corrections to operate an electronic monitoring program beginning on January 1, 2006. In its entirety, Section 4 states: "This act expires December 31, 2005." Section 4 was apparently left in the bill inadvertently after Section 3 was added. Section 3 cannot be effective if Section 4 remains in the bill.

For these reasons, I have vetoed Section 4 of House Bill No. 1136. With the exception of Section 4, House Bill No. 1136 is approved."